#### **SPECIFIED AND NON-SPECIFIED INVESTMENTS**

#### **SPECIFIED INVESTMENTS:**

All such investments will be sterling denominated, with **maturities up to maximum of 1 year**, meeting the minimum 'high' rating criteria where applicable. These are considered low risk assets where the possibility of loss of principal or investment income is small.

The criteria, time limits and monetary limits applying to institutions or investment vehicles are:

Investment	Minimum Credit Criteria / Colour Band	£ limit per institution	Max maturity period
Debt Management Agency Deposit Facility	N/A	£2.5m	6 months
Term deposits – local authorities	N/A	£2.5m	1 year
Term deposits - UK part nationalised banks	Blue **	£3.0m	1 year
Term deposits – banks and building societies	Orange Red Green No colour	£2.5m	Up to 1 year Up to 6 months Up to 100 days Not for use
Money Market Funds	AAA	£2.5m	Liquid

<sup>\*\*</sup>only applies to nationalised or semi nationalised UK Banks

## **NON-SPECIFIED INVESTMENTS**

A maximum of £1.0m will be held in aggregate in non-specified investment

# 1. Maturities of ANY period

Investment	Minimum Credit Criteria / Colour Band	Maximum Investment	Maximum maturity period		
Certificates of deposits issued by banks and building societies	Green	£1.0m	Up to 2 years		
UK Government Gilts	Sovereign rating	£1.0m	Up to 2 years		
Bonds issued by multilateral development banks	AAA	£1.0m	Up to 2 years		
Bonds issued by a financial institution which is explicitly guaranteed by the UK government	Sovereign rating	£1.0m	Up to 2 years		
Fixed term deposits with variable rate and variable maturities:					
Structured deposits	Green	£1.0m	Up to 2 years		
Commercial paper issuance by UK banks covered by UK Government guarantee	Green	£1.0m	Up to 2 years		
Other debt issuance by UK banks covered by UK Government guarantee	Green	£1.0m	Up to 2 years		

This Authority will seek further advice on the appropriateness and associated risks with investments in these categories.

# 2. Maturities in excess of 1 year

Investment	Minimum Credit Criteria	Maximum Investment	Maximum maturity period		
Term deposits – local authorities	N/A	£1.0m	Up to 2 Years		
Term deposits – banks and building societies	Purple	£1.0m	Up to 2 Years		

#### APPROVED COUNTRIES FOR INVESTMENT

# Based on lowest available rating

#### AAA

- Australia
- Canada
- Denmark
- Germany
- Luxembourg
- Norway
- Singapore
- Sweden
- Switzerland

## AA+

- Finland
- Hong Kong
- Netherlands
- U.K.
- U.S.A.

## AA

- Abu Dhabi (UAE)
- France
- Qatar

## AA-

- Belgium
- Saudi Arabia

#### TREASURY MANAGEMENT SCHEME OF DELEGATION

#### 1. Full Council

- receiving and reviewing reports on treasury management policies, practices and activities;
- approval of annual strategy.

## 2. Policy and Resources Committee

- approval of/amendments to the organisation's adopted clauses, treasury management policy statement and treasury management practices;
- budget consideration and approval;
- approval of the division of responsibilities;
- receiving and reviewing regular monitoring reports and acting on recommendations;
- approving the selection of external service providers and agreeing terms of appointment.

#### 3. Audit Committee

 reviewing the treasury management policy and procedures and making recommendations to the responsible body.

#### THE TREASURY MANAGEMENT ROLE OF THE SECTION 151 OFFICER

## The S151 (responsible) officer

- recommending clauses, treasury management policy/practices for approval, reviewing the same regularly, and monitoring compliance;
- submitting regular treasury management policy reports;
- submitting budgets and budget variations;
- · receiving and reviewing management information reports;
- reviewing the performance of the treasury management function;
- ensuring the adequacy of treasury management resources and skills, and the effective division of responsibilities within the treasury management function;
- ensuring the adequacy of internal audit, and liaising with external audit;
- recommending the appointment of external service providers.

**UK**. After strong UK GDP growth in 2013 at an annual rate of 2.7%, and then in 2014 0.7% in Q1, 0.9% in Q2 2014 (annual rate 3.2% in Q2), Q3 has seen growth fall back to 0.7% in the guarter and to an annual rate of 2.6%. It therefore appears that growth has eased since the surge in the first half of 2014 leading to a downward revision of forecasts for 2015 and 2016, albeit that growth will still remain strong by UK standards. For this recovery to become more balanced and sustainable in the longer term, the recovery needs to move away from dependence on consumer expenditure and the housing market to exporting, and particularly of manufactured goods, both of which need to substantially improve on their recent lacklustre performance. This overall strong growth has resulted in unemployment falling much faster than expected. The MPC is now focusing on how guickly slack in the economy is being used up. It is also particularly concerned that the squeeze on the disposable incomes of consumers should be reversed by wage inflation rising back significantly above the level of inflation in order to ensure that the recovery will be sustainable. There also needs to be a major improvement in labour productivity, which has languished at dismal levels since 2008, to support increases in pay rates. Unemployment is expected to keep on its downward trend and this is likely to eventually feed through into a return to significant increases in wage growth at some point during the next three years. However, just how much those future increases in pay rates will counteract the depressive effect of increases in Bank Rate on consumer confidence, the rate of growth in consumer expenditure and the buoyancy of the housing market, are areas that will need to be kept under regular review.

Also encouraging has been the sharp fall in inflation (CPI), reaching 1.0% in November 2014, the lowest rate since September 2002. Forward indications are that inflation is likely to remain around or under 1% for the best part of a year. The return to strong growth has helped lower forecasts for the increase in Government debt over the last year but monthly public sector deficit figures during 2014 have disappointed until November. The autumn statement, therefore, had to revise the speed with which the deficit is forecast to be eliminated.

**Eurozone (EZ).** The Eurozone is facing an increasing threat from weak or negative growth and from deflation. In November 2014, the inflation rate fell further, to reach a low of 0.3%. However, this is an average for all EZ countries and includes some countries with negative rates of inflation. Accordingly, the ECB took some rather limited action in June and September 2014 to loosen monetary policy in order to promote growth. It now appears likely that the ECB will embark on full quantitative easing (purchase of EZ country sovereign debt) in early 2015.

Concern in financial markets for the Eurozone subsided considerably after the prolonged crisis during 2011-2013. However, sovereign debt difficulties have not gone away and major issues could return in respect of any countries that do not dynamically address fundamental issues of low growth, international uncompetitiveness and the need for overdue reforms of the economy, (as Ireland has done). It is, therefore, possible over the next few years that levels of government debt to GDP ratios could continue to rise for some countries. This could mean that sovereign debt concerns have not disappeared but, rather, have only been postponed. The ECB's pledge in 2012 to buy unlimited amounts of bonds of countries which ask for a bailout has provided heavily indebted countries with a strong defence against market forces. This has bought them time to make progress with their economies to return to growth or to reduce the degree of recession. However, debt to GDP ratios (2013 figures) of Greece 180%, Italy 133%, Portugal 129%, Ireland 124% and Cyprus 112%, remain a cause of concern, especially as some of these countries are experiencing continuing rates of increase in debt in excess of their rate of economic growth i.e. these debt ratios are likely to

continue to deteriorate. Any sharp downturn in economic growth would make these countries particularly vulnerable to a new bout of sovereign debt crisis. It should also be noted that Italy has the third biggest debt mountain in the world behind Japan and the US.

**Greece:** the general election due to take place on 25 January 2015 is likely to bring a political party to power which is anti EU and anti austerity. However, if this eventually results in Greece leaving the Euro, it is unlikely that this will directly destabilise the Eurozone as the EU has put in place adequate firewalls to contain the immediate fallout to just Greece. However, the indirect effects of the likely strenthening of anti EU and anti austerity political parties throughout the EU is much more difficult to quantify. There are particular concerns as to whether democratically elected governments will lose the support of electorates suffering under EZ imposed austerity programmes, especially in countries which have high unemployment rates. There are also major concerns as to whether the governments of France and Italy will effectively implement austerity programmes and undertake overdue reforms to improve national competitiveness. These countries already have political parties with major electoral support for anti EU and anti austerity policies. Any loss of market confidence in either of the two largest Eurozone economies after Germany would present a huge challenge to the resources of the ECB to defend their debt.

**USA.** The U.S. Federal Reserve ended its monthly asset purchases in October 2014. GDP growth rates (annualised) for Q2 and Q3 of 4.6% and 5.0% have been stunning and hold great promise for strong growth going forward. It is therefore confidently forecast that the first increase in the Fed. rate will occur by the middle of 2015.

China. Government action in 2014 to stimulate the economy appeared to be putting the target of 7.5% growth within achievable reach but recent data has indicated a marginally lower outturn for 2014, which would be the lowest rate of growth for many years. There are also concerns that the Chinese leadership has only started to address an unbalanced economy which is heavily over dependent on new investment expenditure, and for a potential bubble in the property sector to burst, as it did in Japan in the 1990s, with its consequent impact on the financial health of the banking sector. There are also concerns around the potential size, and dubious creditworthiness, of some bank lending to local government organisations and major corporates. This primarily occurred during the government promoted expansion of credit, which was aimed at protecting the overall rate of growth in the economy after the Lehmans crisis.

**Japan.** Japan is causing considerable concern as the increase in sales tax in April 2014 has suppressed consumer expenditure and growth to the extent that it has slipped back into recession in Q2 and Q3. The Japanese government already has the highest debt to GDP ratio in the world.

#### **CAPITA ASSET SERVICES FORWARD VIEW**

Economic forecasting remains difficult with so many external influences weighing on the UK. Our Bank Rate forecasts, (and also MPC decisions), will be liable to further amendment depending on how economic data transpires over 2015. Forecasts for average earnings beyond the three year time horizon will be heavily dependent on economic and political developments. Major volatility in bond yields is likely to endure as investor fears and confidence ebb and flow between favouring more risky assets i.e. equities, or the safe haven of bonds.

The overall longer run trend is for gilt yields and PWLB rates to rise, due to the high volume of gilt issuance in the UK, and of bond issuance in other major western countries. Increasing investor confidence in eventual world economic recovery is also likely to compound this effect as recovery will encourage investors to switch from bonds to equities.

The overall balance of risks to economic recovery in the UK is currently evenly balanced. Only time will tell just how long this current period of strong economic growth will last; it also remains exposed to vulnerabilities in a number of key areas.

The interest rate forecasts in this report are based on an initial assumption that there will not be a major resurgence of the EZ debt crisis. There is an increased risk that Greece could end up leaving the Euro but if this happens, the EZ now has sufficient fire walls in place that a Greek exit would have little immediate direct impact on the rest of the EZ and the Euro. It is therefore expected that there will be an overall managed, albeit painful and tortuous, resolution of any EZ debt crisis that may occur where EZ institutions and governments eventually do what is necessary - but only when all else has been tried and failed. Under this assumed scenario, growth within the EZ will be weak at best for the next couple of years with some EZ countries experiencing low or negative growth, which will, over that time period, see an increase in total government debt to GDP ratios. There is a significant danger that these ratios could rise to the point where markets lose confidence in the financial viability of one, or more, countries, especially if growth disappoints and / or efforts to reduce government deficits fail to deliver the necessary reductions. However, it is impossible to forecast whether any individual country will lose such confidence, or when, and so precipitate a sharp resurgence of the EZ debt crisis. While the ECB has adequate resources to manage a debt crisis in a small EZ country, if one, or more, of the larger countries were to experience a major crisis of market confidence, this would present a serious challenge to the ECB and to EZ politicians.

Downside risks to current forecasts for UK gilt yields and PWLB rates currently include:

- Geopolitical risks in Eastern Europe, the Middle East and Asia, increasing safe haven flows.
- UK strong economic growth is weaker than we currently anticipate.
- Weak growth or recession in the UK's main trading partners the EU, US and China.
- A resurgence of the Eurozone sovereign debt crisis.
- Recapitalisation of European banks requiring more government financial support.
- Monetary policy action failing to stimulate sustainable growth and to combat the threat of deflation in western economies, especially the Eurozone and Japan.

The potential for upside risks to current forecasts for UK gilt yields and PWLB rates, especially for longer term PWLB rates include: -

- An adverse reaction by financial markets to the result of the UK general election in May 2015 and the economic and debt management policies adopted by the new government
- ECB either failing to carry through on recent statements that it will soon start quantitative easing (purchase of government debt) or severely disappointing financial markets with embarking on only a token programme of minimal purchases which are unlikely to have much impact, if any, on stimulating growth in the EZ.
- The commencement by the US Federal Reserve of increases in the central rate in 2015 causing a fundamental reassessment by investors of the relative risks of

holding bonds as opposed to equities, leading to a sudden flight from bonds to equities.

- A surge in investor confidence that a return to robust world economic growth is imminent, causing a flow of funds out of bonds into equities.
- UK inflation returning to significantly higher levels than in the wider EU and US, causing an increase in the inflation premium inherent to gilt yields.

# **ANNEX G**

## **UK INTEREST RATE FORECAST**

Capita Asset Services Interest Rate View													
Capila AssetSelvies i		Jun-15	C 1F	Dec 15	W 16	T 16	C 16	D == 16	W am 17	T 17	Com 17	D == 17	W am 10
	M ar-15		Sep-15	Dec-15	M ar-16	Jun-16	Sep-16	Dec-16	M ar-17	Jun-17	Sep-17	Dec-17	M ar-18
Bank Rate View	0.50%	0.50%	0.50%	0.75%	0 .75%	1.00%	1.00%	125%	125%	1.50%	1.75%	1.75%	2.00%
3 M onth LIBID	0.50%	0.50%	806.0	80%	0.90%	110%	1.10%	130%	1 <i>4</i> 0%	1.50%	1.80%	190%	2 10%
6 M onth LIBID	0.70%	0.70%	808 0	1.00%	110%	120%	130%	150%	1.60%	1.70%	2.00%	2 10%	2 30%
12 M onth LIBID	0.90%	1.00%	1.10%	130%	1.40%	150%	1.60%	180%	190%	2 00%	2 30%	<b>2 .4</b> 0%	2.60%
5yrPW IB Rate	2 20%	2 20%	2 30%	2 50%	2.60%	2 80%	2.90%	%00.E	3 20%	3 30%	3. <b>4</b> 0%	3 50%	3.60%
10yrPW IB Rate	2 80%	2 80%	%00.E	3 20%	3 30%	3 50%	3.60%	3.70%	3 80%	3.90%	4.00%	4 10%	4 20%
25yrPW IB Rate	3.40%	3 50%	3.70%	3 80%	4.00%	4 20%	4 30%	4.40%	4 50%	4.60%	4 .70%	<b>4.70</b> %	4 80%
50yrPW IB Rate	3. <b>4</b> 0%	3 50%	3.70%	3 80%	4.00%	4 20%	4 30%	4.40%	4 50%	4.60%	4.70%	4.70%	4 80%
Bank Rate													
Capita Asset Services	0.50%	0.50%	0.50%	0.75%	0.75%	1.00%	1.00%	125%	125%	150%	1.75%	1.75%	2 00%
Capital Economics	0.50%	0.50%	0.75%	0.75%	1.00%	1.00%	125%	125%	_	_	_	_	_
5yrPW LB Rate													
Capita Asset Services	2 20%	2 20%	2 30%	2 50%	2.60%	2 80%	2 90%	3.00%	3 20%	3 30%	3 <i>4</i> 0%	3.50%	3.60%
Capital Economics	2 20%	2 50%	2.70%	3.00%	3 10%	3 20%	3 30%	3.40%	_	_	_	_	_
10yrPW IB Rate													
Capita Asset Services	2 80%	2 80%	3.00%	3 20%	3 30%	3 50%	3.60%	3.70%	3 80%	3.90%	4.00%	<b>4 10</b> %	4 20%
Capital Economics	2 80%	3 .05%	3.30%	3.55%	3.60%	3.65%	3.70%	3 80%	_	-	_	-	-
25yrPW IB Rate													
Capita Asset Services	3.40%	3 50%	3.70%	3.80%	4.00%	4 20%	4 30%	4.40%	4 50%	4.60%	4 .70%	4.70%	4 80%
Capital Economics	<b>3 25</b> %	3 <i>4</i> 5%	3.65%	3.85%	3. <b>95</b> %	4.05%	<b>4 15</b> %	<b>4 25</b> %	_	_	_	-	_
50yrPW IB Rate													
Capita Asset Services	3.40%	3 50%	3.70%	3 80%	4 .00%	4 20%	4 30%	4.40%	4 50%	4.60%	4.70%	4 .70%	4 80%
Capital Economics	3.30%	3 50%	3.70%	3.90%	4 .00%	<b>4 10</b> %	4 20%	4 30%					

Please note – The current PWLB rates and forecast shown above have taken into account the 20 basis point certainty rate reduction effective as of the 1st November 2012